# Legal and Financial Liabilities A Water-Quality Trading Perspective

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WWTPs and the Clean Water Act

A Love/Hate Relationship

Love

Clear goals and rules
Rules for regulators
Generally practical and achievable
Permit as a shield

WWTPs and the Clean Water Act

A Love/Hate Relationship

Hate

CWA strict liability
Many levels of consequence for violations
Potentially severe civil and criminal sanctions
State/Federal Control
Bad PR
Overly prescriptive
Expensive to comply with

Realities of NPDES Permits and Trading

Legal liability is not transferable

Trades will be incorporated into NPDES permits

Realities of NPDES Permits and Trading

Required elements in permit and/or fact sheet

Description of how the trade was designed

Description of how the trade is consistent with waterquality standards

Consistency between trade design and units and averaging periods specified in the permit

Realities of NPDES Permits and Trading

Trades will be incorporated into NPDES permits

Optional approaches for incorporating trades

Use of a general or watershed permit

Incorporation of trades by reference to the state's adopted trading program

Incorporation of all trading rules

#### **Minimizing Legal Liabilities**

Sound trading program design

Good program design can alleviate PS concerns and create more demand for trading

Issues of legal liability should be addressed by all parties (EPA, state, dischargers, NPS interests) in the creation of the trading program

Sound planning by the WWTP

Careful assessment of risk of default by credit supplier

Minimizing Legal Liabilities

Carefully constructed contract with the credit supplier

**Biosolids contracts** 

Existence of a "reconciliation and truing up" period at the end of the averaging period

Existence of an emergency or backup source of credits

Regulatory recognition/certification of credits