Endangered Species Act: Safeguarding Species and Ecosystems in a Warming World

John Kostyack Vice President, Wildlife Conservation June 8, 2011



A Visionary Law

- In 1973, Congress recognized that humancaused extinction crisis was underway
- Linked species conservation and human quality of life
- Emphasized species <u>and</u> ecosystem conservation



Threats Identified in 1973

- Climate change was not among them – Congress focused on habitat destruction, overutilization, disease, etc.
- But it called for action on all threats – see, e.g., 4(b): <u>any</u> factors affecting existence must be considered in listing determination



An Impressive Success Story

- Listing Has Brought Management Attention to Over 1,400 U.S. Species
- Millions of acres of habitats across the U.S. being protected/restored
- Benefits to people and economy include recreational opportunities, filtration and storage of fresh water, flood protection



An Impressive Success Story, cont'd

- Extinction prevented for virtually every U.S. species ever protected by ESA
- Negative trends reversed over time
- Bald Eagle, American Alligator, Gray Wolf, Yellowstone Grizzly, Whooping Crane, Florida Panther
- How Can We Build Upon this Success to Meet the Biggest Conservation Challenge Ever?



Wildlife Remains in Trouble

- At risk of extinction (without factoring in climate change):
 - -20% of world's plant species
 - 25% of carnivores
- Climate change heightens extinction risk for 20 to 30% of species (with 3.6 °F increase this century)





The planet is in trouble

Wildlife work now means addressing system breakdowns across many parts of the planet

- Glaciers and polar ice caps melting
- Coastal communities deluged
- Ocean acidification, coral reef dieoffs
- Dead zones
- Groundwater depletion and desertification
- Forest die-offs
- Oil spills, other toxic contamination





Underlying causes of this crisis

- Population
- Affluence (Consumption)
- Technology

PR Ehrlich, JP Holdren, Impact of population growth, *Science*, 1971



In the 50 years since Barack and I were born ...

- The planet's population has more than doubled
- Food consumption has tripled
- Fresh water consumption has tripled
- Fossil fuel consumption has quadrupled





In the Past 25 Years Since Our Major Conservation Laws Were Enacted...





Global Warming is Disrupting Entire Ecosystems ... in Polar Regions









Photo: Larry Master

... and in Temperate Zones



Old Growth Tree Mortality van Mantgem et al. (2009) Mountain Pine Beetle Damage, Colorado Photo: Allen L. Thornton



A Problem of Too Little Water...





... and Too Much Water



Blackwater National Wildlife Refuge



Hurricane Katrina

Each Species Thrives in a Climate "Envelope" – What is our Response When the Envelope Shifts?







Species Must Move Fast to Keep Up With Shifting Climates: 27 to 45 feet per day

Is it possible for plants? Fastest rates in fossil record are 9 to 13 feet per day

Some Wildlife Species Can Move to More Favorable Climates

How to Manage Disassembly and Reassembly of Ecological Communities? How to Manage the "New" Natives?







Some Species Cannot Shift - Due to Immobility or Barriers to Movement

Three Primary Features of the ESA: What is their Role in Helping Species and Ecosystems Survive in a Warming World?

- *Identification* of At-Risk Species and Habitats
- *Protection* of Remaining Populations
- *Recovery* so that the Act's Protections are No Longer Needed





Identification of At-Risk Species and their Habitats

- Listing (§4(a))
- Designation of Critical Habitat (§4(b))





Grappling with Climate Change in Listing and Designating CH

- Given the greatly increased number of species at risk of extinction, how to decide which deserve listing and CH designation?
- Is there a proactive agency strategy for prioritizing this list? Or will this work continue to be driven by citizen petitions and enforcement actions?
- How to designate CH will agencies anticipate range shifts?





Protection of Remaining Populations

Key Prohibitions:

- Take (§§ 9 and 4(d))
- Jeopardy (§7(a)(2))
- Prohibition Against Adverse Modification of CH (§7(a)(2))



New Approaches to ESA Protection Will be Needed

- Reevaluate priorities using climate/ecological models and vulnerability assessments
- 2. Prioritize habitat connectivity, esp. at northern and upslope edges of species' range
- Focus on role of habitats in storing fresh water and providing buffers against floods
- 4. Integrate ESA and non-ESA adaptation planning



Wyoming Toad



Recovery: Bringing Species to the Point Where ESA is No Longer Needed

- Recovery Plans (§4(f))
- Conservation Programs (§7(a)(1))
- Land Acquisitions (§5)
- Species Introductions (§10(j))
- Safe Harbor Agreements (50 CFR §§ 17.22 and 17.32)
- Critical Habitat Protection(§4(b))





Key Recovery/Delisting Issues

- In a rapidly changing climate, most listed species will be "conservation reliant," requiring not just protection, but active management and restoration
- ESA will play a crucial role in protecting U.S. species and ecosystems, but its ability to stimulate management and restoration efforts will remain limited until large-scale, dedicated funding is secured



Historic Moment for the U.S. to Renew its Commitment to Wildlife Conservation

- Good news: Americans are interested in clean energy and building a sustainable economy
- Key opportunity to show how wildlife conservation is part of the "green jobs" and sustainability agenda
- National dialogue needed on role of conservation laws in strengthening our economy and quality of life

