

#### **Policy Perspectives Session:**

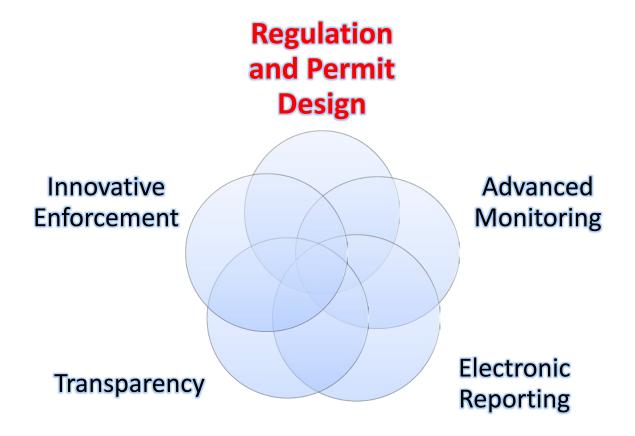
## Using Next Generation Compliance Drivers in Permits and Rules

Advanced Monitoring, Remote Sensing, and Data Gathering, Analysis and Disclosure in Compliance and Enforcement Symposium

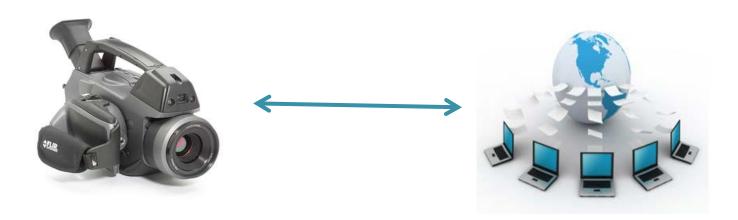
The George Washington University Law School March 27, 2015

David Hindin
U.S. EPA, Office of Enforcement and Compliance Assurance

## New Approach: Next Generation Compliance



### Technology Opportunities



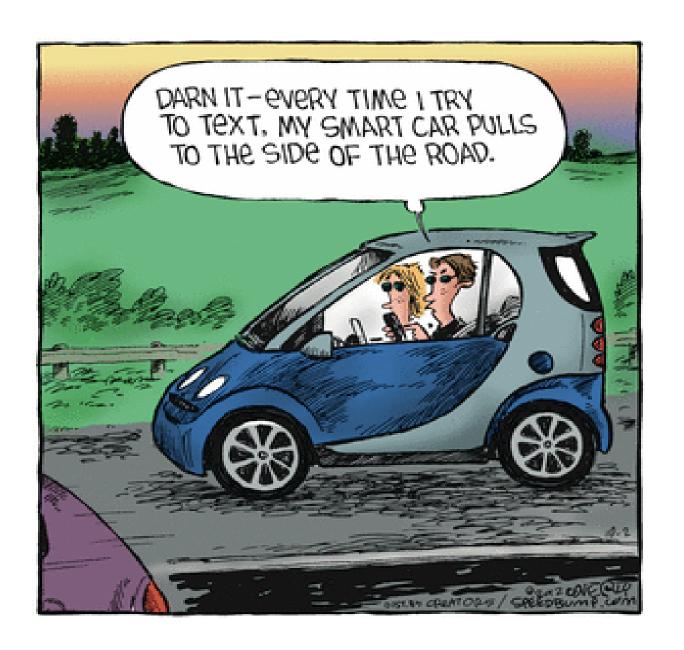
- Advances in information and monitoring technologies:
  - "make the invisible visible"
  - > inform industry, government, and the public
  - enhance ability to prevent, reduce, treat or avoid pollution
  - > drive compliance through transparency and accountability

## The World is Changing: "Next Gen" is Everywhere







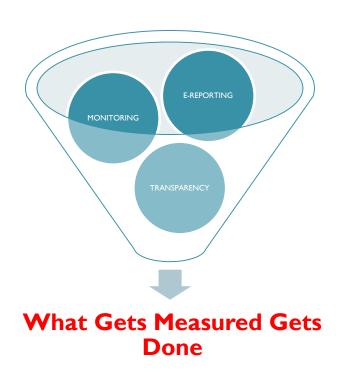


# Common Causes of Environmental Noncompliance

- Costs often internal and immediate to regulated entity; benefits often long term and to public.
- Complexity
- Lack of awareness
- Disagree with the law
- "I'm special" or "Comply with spirit of law"
- Perceived norm of noncompliance
- Some competitors not covered by rule

## Developed Principles and tools for Designing Effective Rules & Permits

- Leverage advances in:
  - Information technology
  - AdvancedMonitoring
  - Social science
  - Best practices



# Overview: 5 Principles for Designing Effective Regulations and Permits

- I. Applicability and simplicity
- 2. Structural: compliance easier than noncompliance
- 3. Self-monitoring and third-party monitoring
- 4. E-Reporting and transparency
- Market forces and incentives

# Principle I - Enable everyone to easily identify who is regulated and the applicable requirements

- A. Focus regulatory requirements on fewer, better defined "upstream" sources
- B. Use clear and objective regulatory requirements

#### Clear and Objective Requirements vs Precision/Complex



#### SPEED LIMIT 80

If between 25 and 80 years old, with at least 5 years of safe driving as defined by an approved state program, and 20/20 vision as determined by a licensed eye professional; or if certified as a professional driver pursuant to 40 CFR 12(b)(2)(ii)(a)(x)(b). Except if driver has had less than 6 hours of sleep the prior night or has been driving for more than 12 hours in the prior 24 hours, then 65 mph, unless following state-approved Best Driving Practices.

**65** 

If between 21 and 85 years old with at least 2 years of safe driving as defined by the approved state program

**55** 

All drivers who do not satisfy conditions for driving at higher speeds.

# Principle 2 - Structure regulations to make compliance easier than noncompliance

- A. Build in physical structures and product designs to make noncompliance difficult
- B. Use immediate feedback technology
- Build in self-implementing regulatory consequences to deficiencies and noncompliance

## Automobile Design



### Automatic Feedback Systems

- Software combined with hardware can:
  - Stop or modify operations
  - Send immediate alerts via email, text
- Can be combined with disclosure to leverage public accountability



pH meters are like teenagers

# Principle 3: The 5Ws of Compliance Monitoring

- Who
  - Source performs
  - Independent third party
- What
  - Qualitative requirements (Quantitative
- When (frequency)
  - Continuous
  - Periodic
  - Upon occurrence of trigger event

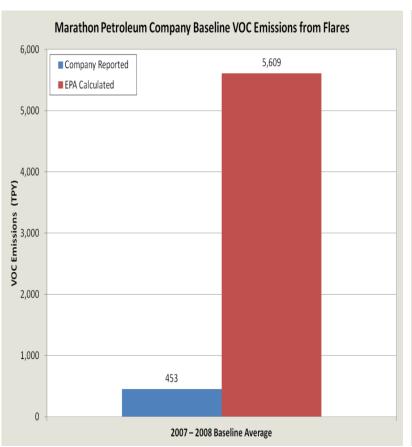
#### Where

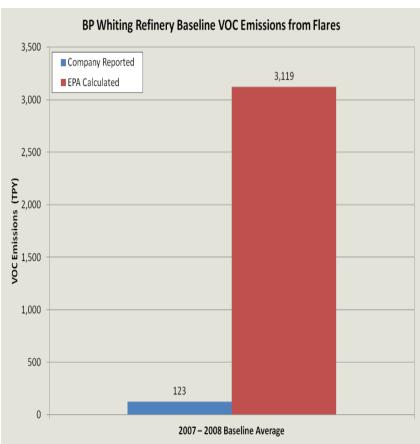
- Overall facility
- Emission/discharge points
- Fence line of facility (e.g., air monitoring)
- Outside facility (e.g., downstream from discharge pipe)

#### Why

Compliance driver:
 establishes minimum
 requirements for facility
 to focus on compliance

#### Example - Advanced monitoring in flare enforcement — 'Estimating v. Knowing' - Marathon and BP Whiting CAA CDs





PFTIR data showed that actual emissions (in red) at Marathon and BP were 10 times and 25 times greater, respectively, than the companies' best engineering estimates (in blue)

## Principle 4 - Leverage accountability and transparency:

- A. Electronic reporting to the government with smart tools to guide regulated entity.
- B. Public accountability via websites, mailings, signage, social media.

## Leveraging Transparency for Compliance Example - NY State Sewage Pollution Right-To-Know Act





 New state law will require POTWs to electronically report sewage discharges to government and the public within four hours of discovery

# Principle 5 - Leverage benefits, market forces, and other incentives that promote compliance

- A. Empower the local community
- B. Show investors and consumers when products and services are compliant
- C. Harness market forces (e.g., emission reduction credits)
- D. Provide and highlight benefits to regulated entities (e.g., energy efficiency)

### CAA Acid Rain Program

- Pollution sources are assigned SO<sub>2</sub> allowances that may be bought, sold, or banked
- Electronic reporting, continuous monitoring, clear applicability

