

**ENVIRONMENTAL LAW INSTITUTE®** 

AN INDEPENDENT, NON-PARTISAN ENVIRONMENTAL EDUCATION AND POLICY RESEARCH CENTER

# NATIONAL WORKSHOP TO ADVANCE STATE TMDL PROGRAMS

National Conservation Training Center Shepherdstown, West Virginia June 24-25, 2008

## WORKSHOP AGENDA (WITH VISION & GOALS)

This project made possible through a cooperative agreement with the United States Environmental Protection Agency



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#### VISION FOR THE WORKSHOP

To provide an opportunity for State TMDL Program participants to discuss with one another and EPA their ideas about the status and direction of the TMDL Program and to identify specific, concrete, forward-looking ideas for the improvement and evolution of the TMDL Program.

#### **GOALS**

- For participants to share in a free and open forum their ideas about what is working in the TMDL Program—and what could be changed—to achieve:
  - The development of TMDLs that are more "value added"—that is, TMDLs that are implementable and lead to meeting water quality standards;
  - As appropriate, the use of value-added options *other* than TMDLs (including TMDL alternatives) for addressing impaired waters;
  - The implementation of TMDLs; and
  - Accurate assessments of both interim and long-term measures of program success.
- For participants facing similar TMDL program issues and obstacles to identify one another and, if they so choose, agree on means of communicating and working together in the future.

#### AGENDA

## Monday, June 23

## Arrival, Check-In, & Registration

3:00 pm – 8:00 pm	NCTC Check-In and Workshop Registration Main Lobby (Note: all participants are staying in Murie Lodge.)
5:30 pm – 7:00 pm	Dinner (Open) Commons Dining Room
8:00 pm – 9:00 pm	Welcome Reception Murie Lodge Lounge Area

## Tuesday, June 24

# National Workshop Day One: Development

6:30 am – 8:30 am	Breakfast (Open) Commons Dining Room	
8:30 am – 9:00 am	Welcome, Introductions, and Workshop Over Room 151, Instructional West Building	view
	Greeting and Introductions	Bruce Myers, ELI
	Opening Remarks	·
	Workshop Overview	Craig Hooks, EPA
		Sandra Nichols, ELI
9:00 am – 10:00 am	Session #1 Innovations in TMDL Development (Part I): Sharing Examples of New Ideas and Approact Room 151, Instructional West Building Se Panel Presentations and Q&A (1) The Northeast Regional Mercury TMDL	hes Facilitator Bruce Myers, ELI ession Co-Coordinators Kathy Stecker, NC Heidi Henderson, NM
		nnah King, NEIWPCC
	(2) West Virginia's Watershed Approach	James Summers, WW
	(3) Connecticut's Methodology for Imperviou	<b>s Cover TMDLs</b> Chris Bellucci, CT
	Session #1 Outcome: Participants will be familiar with at least three TMDL development.	e specific innovations in
10:00 am – 10:30 am	Morning Break Refreshments Available in Instructional West Bu	uilding

10:30 am – 12:00 pm	Session #2 Innovations in TMDL Development (Part II): More Innovations—Small Group Discussions Room 154, Instructional West Building Room 158, Instructional West Building
	Facilitators Bruce Myers, Sandra Nichols, Adam Schempp, Nike Adeyeye, ELI
	Discussion questions: what other innovations could you share from your state? How would the approaches presented by the panelists work in your state? What innovations would be needed to make them work in your state? Does your state face any barriers to using such approaches that EPA could help with?
12:00 pm – 1:00 pm	Lunch (with Group) Commons Dining Room
1:00 pm – 2:30 pm	Session #3 Innovations in TMDL Development (Part III) Room 151, Instructional West Building Facilitator
	Bruce Myers, ELI Report Back from Small Group Discussions
	Plenary Discussion
	EPA Remarks John Goodin, EPA
	Session #2 and Session #3 Outcomes:
	• Participants will be familiar with a range of innovations in TMDL development—those presented by panelists in Session #1, as well as those shared by other participants in Session #2.
	• Participants will have a sense of the pros and cons of implementing the innovations discussed in Sessions #1 & #2 in their state; an understanding of likely obstacles and of any changes that would be needed to make the innovations work; and a sense of what role EPA could play in facilitating adoption of these innovations.
	• Participants will be familiar with how some states have deployed these innovations in light of the tension to, on one hand, develop as many TMDLs as possible, and, on the other hand, develop targeted TMDLs with the greatest likelihood of implementation.
	• Participants will know which states (and state representatives) can serve as resources with respect to specific innovations.

2:30 pm – 3:00 pm	Afternoon Break
	Refreshments Available in Instructional West Building

3:00 pm – 5:00 pm

Session #4 Development of Non-TMDL Options for Addressing Impaired Waters Room 151, Instructional West Building

> Facilitator Sandra Nichols, ELI

> Session Coordinator Jason Sutter, AZ

Panel Presentations and Q&A

(1) To 4B or Not to 4B: The Florida Experience

Eric Livingston, FL

(2) "Straight to Implementation"—A TMDL Alternative

Helen Bresler, WA

(3) Environmental Accountability Projects: Alternatives to Address Impaired Waters in Wisconsin and Other Region 5 States

Nicole Richmond, WI

**Plenary Discussion** 

Session #4 Outcomes:

- Participants will be familiar with a range of innovative, non-TMDL options for addressing impaired waters—those presented by panelists, as well as those shared by other participants.
- Participants will have a sense of the pros and cons of implementing the non-TMDL innovations discussed; an understanding of likely obstacles and of any changes that would be needed to make the innovations work; and a sense of what role EPA could play in facilitating adoption of these innovations.
- Participants will know which states (and state representatives) can best serve as resources with respect to specific innovations.
- Representatives of EPA will have an understanding of programmatic obstacles, at the national level, faced by states with respect to non-TMDL options for addressing impaired waters.

5:00 pm – 5:30 pm	Session #5 Day One Wrap-Up Room 151, Instructional West Building Plenary Discussion Common Ideas/Proposals Following Day One?	Facilitator Bruce Myers, ELI
	EPA Remarks	John Goodin, EPA
	<ul> <li>Session #5 Outcomes:</li> <li>Participants will have their questions answere innovation identified during Day One discussi questions about where to obtain more informat</li> <li>Participants will identify any additional innov Day One discussions.</li> <li>Participants will have an opportunity to follow EPA HQ staff as to any aspect of Day One discussion</li> </ul>	ons—including ation. ations suggested by v up directly with
5:30 pm – 6:00 pm	Open	
6:00 pm – 7:00 pm	Dinner (with Group) Commons Dining Room	
7:00 pm – 8:00 pm	<b>Optional Evening Session</b> <b>Building Informal State Networks to Continue D</b> Murie Lodge Lounge Area	Dialogue
	Bruce Myers & S	Facilitators Sandra Nichols, ELI

**Evening Session Outcome:** 

Participants facing similar TMDL program issues and obstacles will have identified one another and established contact, with the aim of collaborating on these issues and obstacles in the future.

## Wednesday, June 25

National Workshop Day Two: Implementation

6:30 am – 8:00 am	Breakfast (Open) Commons Dining Room
8:00 am – 9:30 am	Session #6 Getting to TMDL Implementation (Part I): What's Working? Room 151, Instructional West Building
	Facilitator Sandra Nichols, ELI
	Session Coordinator <i>Kimberly Cenno, NJ</i> Panel Presentations and Q&A (60 minutes)
	(1) Nonpoint Source-Only TMDLs: Using the Right Tool to Get to Clean Water
	Helen Bresler, WA
	(2) Implementing Mixed Point Source/Nonpoint Source Nutrient TMDLs
	Kathy Stecker, NC
	(3) Evolution of Using TMDLs to Address NPS/Ag Impaired Waters in California
	Ken Harris, CA
	(4) Stakeholder Communications: Lessons Learned from Minnesota
	Jeff Risberg, MN
	Small Group Discussions(30 minutes)Room 154, Instructional West BuildingRoom 158, Instructional West Building
	Facilitators Bruce Myers, Sandra Nichols, Adam Schempp, Nike Adeyeye, ELI
	Discussion questions: what other approaches could you share from your state? How would the approaches presented by the panelists work in your state? What further tools or innovations would be needed to make them work? Does your state face barriers to using the proposed approaches that EPA could help with? Are there national

initiatives that we could suggest to EPA?

9:30 am – 10:00 am	Session #7 Getting to TMDL Implementation (Part II) Room 151, Instructional West Building Facilitator
	Sandra Nichols, ELI
	Report Back from Small Group Discussions
	Plenary Discussion
	EPA Remarks John Goodin, EPA
	Session #6 and Session #7 Outcomes:
	• Participants will be familiar with a range of specific, successful approaches with respect to TMDL implementation.
	• Participants will have a sense of the pros and cons of employing these approaches in their states; an understanding of likely obstacles and of any changes that would be needed to make them work; and a sense of what role EPA could play in facilitating adoption of these approaches.
	• Participants will know which states (and state representatives) can serve as resources with respect to specific approaches.
10:00 am – 10:30 am	Morning Break Refreshments Available in Instructional West Building
10:30 am – 12:00 pm	Session #8 Building the Capacity of State TMDL Programs Room 151, Instructional West Building
	Facilitator Nike Adeyeye, ELI
	Session Coordinator
	Panel Presentations and Q&A Kathy Stecker, NC
	(1) Building the Capacity of State TMDL Programs on Hawaiian Time
	David Penn, HI
	(2) Elements of an Effective State TMDL Program: Overcoming Internal Obstacles
	Heidi Henderson, NM

### (3) Working with Stakeholders for Effective Progress

Melissa Evers, ME

#### (4) Balancing State Resources for TMDL Development: Pace, **Rigor & Expectations**

Tom Stiles, KS

Plenary Discussion

	Session #8 Outcomes:
	• Participants will be familiar with a range of approaches employed by other states to overcome resource-related obstacles to TMDL program success.
	• Participants will have a sense of the pros and cons of employing these approaches in their states; an understanding of likely obstacles and of any changes that would be needed to make them work; and a sense of what role EPA could play in facilitating adoption of these approaches.
	• Participants will be familiar with how some states have deployed these approaches in light of the tension to, on one hand, develop as many TMDLs as possible, and, on the other hand, develop targeted TMDLs with the greatest likelihood of implementation.
	• Participants will know which states (and state representatives) can serve as resources with respect to specific approaches.
12:00 pm – 1:00 pm	Lunch (with Group) Commons Dining Room
1:00 pm – 2:30 pm	Session #9 Evaluating Success: Measuring, Monitoring, and Tracking Room 151, Instructional West Building
	Facilitator
	Adam Schempp, ELI
	Session Coordinator Jack Smith, WY
	Panel Presentations and Q&A
	(1) Innovations in Tracking from Region 5
	Jeff Risberg, MN Dean Maraldo, EPA Region 5
	(2) TMDL Results Analysis at EPA: Fixing the Blind Spots Doug Norton, EPA HQ
	Plenary Discussion
	Workshop Agenda (with Vision & Goals)

	Session #9 Outcomes:
	• Participants will be familiar with a range of specific innovations with respect to tracking the success of TMDL implementation—those presented by panelists, as well as those shared by other participants.
	• Participants will have a sense of the pros and cons of employing these innovations in their states; an understanding of likely obstacles and of any changes that would be needed to make them work; and a sense of what role EPA could play in facilitating adoption of these innovations.
	• Participants will know which states (and state representatives) can serve as resources with respect to specific innovations.
2:30 pm – 3:00 pm	Afternoon Break Refreshments Available in Instructional West Building
3:00 pm – 4:00 pm	Session #10 Open Forum on the Future of the TMDL Program: Where We Are Going and Where We Should Be Going Room 151, Instructional West Building Facilitator Sandra Nichols, ELI Plenary Discussion
	Session #10 Outcomes:
	<ul> <li>Participants have raised any issue or innovation that has not otherwise been covered during the course of the Workshop.</li> </ul>
	• State participants and EPA will have specific, concrete, forward- looking ideas for the improvement—and evolution—of the TMDL Program.
4:00 pm – 4:30 pm	Session #11: Workshop Wrap-Up Room 151, Instructional West Building Facilitator
	Bruce Myers, ELI Plenary Discussion
	Common Ideas/Proposals Following Workshop?
	Workshop Agenda (with Vision & Goals)

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John Goodin, EPA

Discussion of Next Steps

Session #11 Outcomes:

- Participants will have had an opportunity to ask questions with respect to any innovation or issue identified during the Workshop—including questions about where to obtain more information.
- Participants will have identified areas where further innovation is needed, as well as any additional innovations suggested by the Workshop.
- Participants will have had an opportunity to hear the remarks of EPA staff to Workshop discussions, and to ask clarifying questions.
- Participants will have reached agreement, to the extent possible, with respect to any common ideas or proposals to arise from Workshop discussions, including recommendations as to next steps necessary to sustain a dialogue on Workshop issues.

#### Check-Out & Departure

4:45 pm	Departure of Shuttle Bus for Dulles Airport (Participants with Wednesday evening flights)
5:30 pm	Departure of Shuttle Bus for Holiday Inn Washington-Dulles (Participants with Thursday flights)